

**CITY OF ASTORIA  
URBAN RENEWAL AGENCY  
CLATSOP COUNTY, OREGON**

**FINANCIAL REPORT  
FOR THE YEAR ENDED JUNE 30, 2014**



**12700 SW 72<sup>nd</sup> Ave.  
Tigard, OR 97223**

**CITY OF ASTORIA  
URBAN RENEWAL AGENCY  
CLATSOP COUNTY, OREGON**

**FINANCIAL REPORT  
FOR THE YEAR ENDED JUNE 30, 2014**

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**ASTORIA DEVELOPMENT COMMISSION – A COMPONENT UNIT OF  
THE CITY OF ASTORIA, OREGON**

**FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2014**

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**ASTORIA DEVELOPMENT COMMISSION, OREGON**

**Year Ending June 30, 2014**

**ELECTED OFFICIALS**

<b>Willis L. Van Dusen</b>	<b>Mayor</b>	<b>Term Expires 12/31/14</b>
<b>Arline LaMear</b>	<b>Councilor Ward 1</b>	<b>Term Expires 12/31/14</b>
<b>Drew Herzig</b>	<b>Councilor Ward 2</b>	<b>Term Expires 12/31/16</b>
<b>Karen Mellin</b>	<b>Councilor Ward 3</b>	<b>Term Expires 12/31/14</b>
<b>Russ Warr</b>	<b>Councilor Ward 4</b>	<b>Term Expires 12/31/16</b>

**ADMINISTRATIVE STAFF**

<b>Paul Benoit</b>	<b>City Manager</b>
<b>Blair Henningsgaard</b>	<b>City Attorney</b>
<b>Kristopher A. Kaino</b>	<b>Municipal Judge</b>
<b>John Snyder</b>	<b>Finance Director</b>
<b>Brett Estes</b>	<b>Community Development Director</b>
<b>Pete Curzon</b>	<b>Police Chief and Acting Fire Chief</b>
<b>Angela Cosby</b>	<b>Parks &amp; Community Services Director</b>
<b>Jane Tucker</b>	<b>Library Director</b>
<b>Ken Cook</b>	<b>Public Works Director</b>

Mailing Address:  
1095 Duane Street  
Astoria, Oregon 97103  
[www.astoria.or.us](http://www.astoria.or.us)

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**PAULY, ROGERS, AND CO., P.C.**  
12700 SW 72<sup>nd</sup> Ave. Tigard, OR 97223  
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www.paulyrogersandcocpas.com

November 7, 2014

## INDEPENDENT AUDITORS' REPORT

To the City Council  
Astoria Development Commission  
Clatsop County, Oregon

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Astoria Development Agency (Agency) (a component unit of the City of Astoria) as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Astoria Development Commission, as of June 30, 2014, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



## **Emphasis of Matter**

The Agency adopted the provisions of GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, for the year ended June 30, 2014. Our opinion is not modified with respect to this matter.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the Management's Discussion and Analysis because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary comparison schedules presented as Required Supplementary Information, as listed in the table of contents, have been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America, and in our opinion are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, as listed in the table of contents, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### *Other Information*

The listing of board members containing their term expiration dates, located in the introductory section, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

## Report on Legal and Other Regulatory Requirements

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated November 7, 2014, on our consideration of compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

A handwritten signature in black ink that reads "Roy R. Rogers". The signature is written in a cursive style with a large, stylized "R" and "R".

ROY R. ROGERS, CPA  
PAULY, ROGERS AND CO., P.C.

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis presents the highlights of the financial activities and financial position for the City of Astoria Urban Renewal Agency (Agency). The analysis focuses on significant financial issues, major financial activities and resulting changes in financial position, budget changes, and issues related to funds and the economic factors affecting the Agency.

Management's Discussion and Analysis (MD&A) focuses on current year activities and resulting changes. Please read it in conjunction with the Agency's financial statements.

### REPORT LAYOUT

The Agency's annual financial report consists of several sections. Taken together they provide a comprehensive financial look at the Agency. The components of the report include the following:

**Management's Discussion and Analysis.** This section of the report provides financial highlights, overview and economic factors affecting the Agency.

**Basic Financial Statements.** These include Statement of Net Position, Statement of Activities, fund financial statements and the notes to the financial statements. Statements of Net Position and Activities focus on an entity-wide presentation using the accrual basis of accounting. They are designed to be more corporate-like in that all activities are consolidated into a total for the Agency.

The Statement of Net Position focuses on resources available for future operations. In simple terms, this statement presents a snapshot view of the assets the Agency owns, the liabilities it owes and the net difference. The net difference is further separated into amounts restricted for specific purposes and unrestricted amounts.

The Statement of Activities focuses on gross and net costs of Agency programs and the extent to which such programs rely upon general tax and other revenues. This statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.

Fund financial statements focus separately on the Agency's governmental funds. Governmental fund statements follow the more traditional presentation of financial statements. The Agency's governmental funds are presented in their own column and are combined into a column titled "Total Governmental Funds." The budgetary statements for the governmental funds are located in the Required Supplementary Information section.

The notes to the financial statements provide additional disclosures required by governmental accounting standards and provide information to assist the reader in understanding the Agency's financial condition.

**Reports by independent certified public accountants.** Supplemental communication on Agency compliance and internal controls as required by Oregon statutes.

## AGENCY-WIDE STATEMENTS

### Statement of Net Position

The Statement of Net Position provides a focus on the unrestricted assets related to the Agency's governmental activities. The statements reflect the long-term liabilities of the Agency.

**TABLE 1**  
**STATEMENT OF NET POSITION**

	Governmental Activities 2013	Governmental Activities 2014
<b>Assets:</b>		
Cash and investments	\$ 2,540,513	\$ 2,861,390
Notes receivable	685,193	646,181
Property tax receivable	119,452	100,518
<b>Total Assets</b>	<b>\$ 3,345,158</b>	<b>\$ 3,608,089</b>
<b>Liabilities:</b>		
Other	\$ 128,370	\$ 124,868
Long-term Liabilities Outstanding	387,461	262,601
<b>Total Liabilities</b>	<b>515,831</b>	<b>387,469</b>
<b>Net Position:</b>		
Restricted for:		
Urban Renewal Improvements- expendable	2,554,017	3,528,181
Unrestricted	275,310	(307,561)
<b>Total net position</b>	<b>2,829,327</b>	<b>3,220,620</b>
<b>Total liabilities and net position</b>	<b>\$ 3,345,158</b>	<b>\$ 3,608,089</b>

Capital assets are recorded in the financial statements of the City of Astoria, since the Agency is a component unit of the City.

On June 27, 2012 the Astoria Urban Renewal Agency borrowed \$625,000 from Columbia State Bank. The Astoria Urban Renewal Agency footnotes show the impact of these transactions.

Statement of Activities

The Statement of Activities focuses on the program costs and their matching resources. To the extent a program's cost is not recovered by grants and direct charges, it is paid from general taxes and other resources. This Statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.

**TABLE 2**  
**STATEMENT OF ACTIVITIES**

	Net Revenue (Expenses) and Changes in Net Position	Net Revenue (Expenses) and Changes in Net Position
	2013	2014
<b>EXPENSES</b>		
General Government	\$ (869,826)	\$ (451,500)
Interest	(19,006)	(15,467)
Contribution to City	(156,350)	-
Total program expenses	(1,045,182)	(466,967)
<b>GENERAL REVENUES</b>		
Property Taxes	894,240	861,112
Interest	25,862	3,543
Other Revenues	3,027	15,240
Total general revenues	923,129	879,895
Change in net position	(122,053)	412,928
<b>Prior Period Adjustment</b>	-	685,193
<b>NET POSITION, BEGINNING</b>	2,951,380	2,122,499
<b>NET POSITION, ENDING</b>	\$ 2,829,327	\$ 3,220,620

The Agency's tax levy totaled \$863,219 and is restricted to repayment of debt. The debt has been used to finance the improvements identified in the urban renewal plan.

## **FUND FINANCIAL STATEMENTS**

### Fund Statements

Following the agency-wide statements is a section containing fund financial statements. The Agency presents all funds as major funds. A Budgetary Comparison Statement is presented for each fund.

### Budgetary Highlights

The budget was based upon an effort by management to continue with projects identified in the urban renewal plan and with other projects as opportunities arise.

### Capital Assets and Debt Administration

The Agency incurred a variety of small capital outlay expenditures that were not capitalized. If they were capitalized the related assets would be presented in the financial statements for the City of Astoria and would not appear as assets of the Agency.

As of year-end, the Agency had \$387,461 in debt outstanding compared to \$508,216 last year. For more detailed information on the Agency's debt and amortization terms refer to the Notes to the Basic Financial Statements.

## **NOTES AND SUPPLEMENTAL INFORMATION**

### Economic Factors

The Urban Renewal Agency continues to be an important partner in economic development within the City of Astoria, providing necessary infrastructure improvements to support continued growth and quality of service to those within the Agency's boundaries. Increasing property values within the boundaries of the Agency translate into increasing tax increment available. That tax increment is then used to pay debt service on bonds issued to fund projects and improvements.

### Next Year's Budgets and Rates

The Agency's budget for fiscal year 2014-15 is highlighted by the anticipation of continuing with the remaining projects in the urban renewal plan.

### Financial Contact

The Agency's financial statements are designed to present users (citizens, taxpayers, customers, investors and creditors) with a general overview of the Agency's finances and to demonstrate the Agency's accountability. If you have questions about the report or need additional financial information, you should contact the Agency's Finance Director at 1095 Duane Street, Astoria, Oregon 97103.

## BASIC FINANCIAL STATEMENTS

The basic financial statements include interrelated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements
- Fund Financial Statements
  - Governmental Funds

In addition, the notes to the basic financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.



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**ASTORIA DEVELOPMENT COMMISSION**  
*(a component unit of the City of Astoria)*

**CLATSOP COUNTY, OREGON**  
**STATEMENT OF NET POSITION**  
**June 30, 2014**

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	<u>Governmental Activities</u>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 2,861,390
Notes receivable	646,181
Property taxes receivable	<u>100,518</u>
Total assets	<u><u>\$ 3,608,089</u></u>
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable and accrued expenses	\$ 8
Current portion of long-term debt	<u>124,860</u>
Total current liabilities	<u>124,868</u>
Noncurrent liabilities:	
Noncurrent portion of long-term obligations	<u>262,601</u>
Total liabilities	<u>387,469</u>
<b>NET POSITION</b>	
Restricted for:	
Urban renewal improvements - expendable	3,528,181
Unrestricted	<u>(307,561)</u>
Total net position	<u>3,220,620</u>
Total liabilities and net position	<u><u>\$ 3,608,089</u></u>

**ASTORIA DEVELOPMENT COMMISSION**  
*(a component unit of the City of Astoria)*

**CLATSOP COUNTY, OREGON**  
**STATEMENT OF ACTIVITIES**  
**For the Fiscal Year Ended June 30, 2014**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>		<u>Capital Grants and Contributions</u>	<u>Net Expense (Revenue) and Change in Net Position</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>		<u>Total Governmental Activities</u>
Governmental activities:					
General government	\$ 451,500	\$ -	\$ -	\$ -	\$ (451,500)
Interest on long-term debt	15,467	-	-	-	(15,467)
Total government	<u>\$ 466,967</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>(466,967)</u>
General revenues:					
Property taxes					861,112
Interest and investment earnings					3,543
Other revenues					<u>15,240</u>
Total general revenues					<u>879,895</u>
Change in net position					412,928
Prior period adjustment					685,193
Net position - beginning					<u>2,122,499</u>
Net position - ending					<u>\$ 3,220,620</u>

**FUND FINANCIAL STATEMENTS**  
**Major Governmental Funds**

**Astor East #126**

This fund is used to record expenditures related to capital improvement projects. Major sources of revenue and other financing sources are bond proceeds and interest earnings.

**Astor West #127**

This fund is used to record expenditures related to capital improvement projects. Major sources of revenue and other financing sources are bond proceeds and interest earnings.

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**ASTORIA DEVELOPMENT COMMISSION**  
*(a component unit of the City of Astoria)*

**CLATSOP COUNTY, OREGON**  
**BALANCE SHEET - GOVERNMENTAL FUNDS**  
**June 30, 2014**

	Astor East #126	Astor West #127	Total Governmental
<b>ASSETS</b>			
Cash and cash equivalents	\$ 348,315	\$ 2,513,075	\$ 2,861,390
Notes receivable	324,367	321,814	646,181
Property taxes receivable	35,755	64,763	100,518
Total assets	\$ 708,437	\$ 2,899,652	\$ 3,608,089
 <b>LIABILITIES DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>			
Liabilities:			
Accounts payable and other current liabilities	\$ 8	\$ -	\$ 8
Deferred inflows of resources:			
Unavailable revenue-property taxes	28,564	51,336	79,900
Fund balances:			
Restricted for:			
Urban renewal improvements	679,865	2,848,316	3,528,181
Total liabilities, deferred inflows of resources and fund balances	\$ 708,437	\$ 2,899,652	\$ 3,608,089

**RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION**

Amounts reported in the statement of net position are different because:

Total fund balances	\$ 3,528,181
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	
Unavailable revenue-property taxes	79,900
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	(387,461)
Net position	\$ 3,220,620

**ASTORIA DEVELOPMENT COMMISSION**  
*(a component unit of the City of Astoria)*  
**CLATSOP COUNTY, OREGON**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS**  
**For the Fiscal Year Ended June 30, 2014**

	Astor East #126	Astor West #127	Total Governmental
<b>REVENUES:</b>			
Taxes	\$ 286,056	\$ 525,204	\$ 811,260
Interest earnings	1,441	2,102	3,543
Miscellaneous	13,466	1,774	15,240
Delinquent ad valorem taxes	16,326	30,324	46,650
	<u>317,289</u>	<u>559,404</u>	<u>876,693</u>
<b>EXPENDITURES:</b>			
General government	105,118	50,559	155,677
Capital outlay	31,917	263,906	295,823
Debt service:			
Principal	120,755	-	120,755
Interest	15,467	-	15,467
	<u>273,257</u>	<u>314,465</u>	<u>587,722</u>
Net changes in fund balances	44,032	244,939	288,971
Prior period adjustment	353,149	332,044	685,193
<b>FUND BALANCES, BEGINNING</b>	<u>282,684</u>	<u>2,271,333</u>	<u>2,554,017</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 679,865</u>	<u>\$ 2,848,316</u>	<u>\$ 3,528,181</u>

**ASTORIA DEVELOPMENT COMMISSION**  
*(a component unit of the City of Astoria)*  
**CLATSOP COUNTY, OREGON**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF ACTIVITIES**  
**For the Fiscal Year Ended June 30, 2014**

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Amounts reported in the Statement of Activities are different because:

Net change in fund balances	\$	288,971
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<p>Property tax in the Statement of Activities differs from the amount reported on the governmental funds. In the governmental funds, which are on the modified accrual basis, the District recognizes an unavailable revenue for all property taxes levied but not available to satisfy current obligations; however, in the Statement of Activities, there is no unavailable revenue and the full property tax receivable is accrued.</p>		3,202
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<p>The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This is the amount of payments which are not an expense on the government-wide statements.</p>		<u>120,755</u>
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Change in net position of governmental activities	\$	<u><u>412,928</u></u>
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**ASTORIA DEVELOPMENT COMMISSION**  
*(a component unit of the City of Astoria)*  
**CLATSOP COUNTY, OREGON**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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(1) Summary of Significant Accounting Policies

The financial statements of the Agency have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies are described below.

A. Description of Reporting Entity

The Urban Renewal Agency of the City of Astoria was established June 18, 1979, under the provisions of the Oregon Revised Statutes, Section 457. The City Council of the City of Astoria is the governing body of the Agency wherein any act of the Council in its capacity as the Agency shall be considered the act of the Agency only and not the City of Astoria. The Agency through the Astoria Development Commission outlined a plan for the rehabilitation, conservation, development or redevelopment of the Urban Renewal Area. This area was determined to be a blighted and deteriorated area which was detrimental to the safety, health and welfare of the inhabitants and users and which impaired the economic values and tax revenues, had harmful effects on rehabilitation, conservation, development and redevelopment of the area as a whole.

The Agency is a legally separate entity governed by the City Council. The Agency Board of Directors is not financially accountable for any other governmental entity. Financial accountability is determined in accordance with criteria set forth in accounting principles generally accepted in the United States of America, primarily on the basis of authority to appoint voting majority of an organization's governing board, ability to impose its will on that organization, the potential for that organization to provide specific benefits or impose specific financial burdens and that organization's fiscal dependency. The Agency is a component unit of the City of Astoria and, as such is included in the financial statements of the City of Astoria for the year ended June 30, 2014. The Agency has no component units.

B. Basic Financial Statements

The Agency's financial operations are presented at both the agency-wide and fund financial levels. All activities of the Agency are categorized as governmental.

Agency-wide financial statements

The Statement of Net Position and the Statement of Activities display information about the Agency as a whole. All activities of the Agency are categorized as governmental activities.

The Agency uses funds to report its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions and activities.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Agency's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs, and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund financial statements

These statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental or proprietary. Currently the Agency has only governmental fund types.

**ASTORIA DEVELOPMENT COMMISSION**  
*(a component unit of the City of Astoria)*  
**CLATSOP COUNTY, OREGON**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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C. Basis of Presentation

The financial transactions of the Agency are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund balances, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The GASB 34 model sets forth minimum criteria (percentage of the assets liabilities, revenues or expenditures/expenses of either fund category or the governmental and proprietary combined) for the determination of major funds. For purposes of presentation, all funds are presented as major funds.

*Astor East and Astor West* - These funds are considered the General Funds. The General Funds are used to record expenditures related to capital improvements projects. Major sources of revenue and other financing sources are bond proceeds and interest earnings.

D. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe which transactions are recorded with the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus.

The Agency-wide financial statements are reported using the *economic resources measurement focus* and the *full accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Agency considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, long-term compensated absences are recorded only when payment is due.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the agency-wide statements, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the agency-wide presentation.

E. Cash and Investments

The Agency considers cash equivalents as all highly liquid investments with maturity of three months or less. Investments included in cash and cash equivalents are reported at fair value.

F. Receivables and Property Tax Calendar

Uncollected property taxes receivable, which have been collected within sixty days following year-end are considered measurable and available and are recognized as revenue. The remaining balance is recorded as unavailable revenue because it is not deemed available to finance operations of the current period. Real and personal property taxes are levied in July of each fiscal year. Property taxes attach as an enforceable lien on property as of July 1, and are payable in three installments on November 15, February 15, and May 15. All property taxes are billed and collected by Clatsop County and remitted to the Agency. Uncollected taxes, including delinquent amounts, are considered substantially collectible or recoverable through liens, and accordingly no allowance for uncollected taxes has been established.

G. Long-term Debt

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are treated as period costs in the year of issue and are shown as other financial uses.

ASTORIA DEVELOPMENT COMMISSION  
(a component unit of the City of Astoria)  
CLATSOP COUNTY, OREGON

NOTES TO THE BASIC FINANCIAL STATEMENTS

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G. Long-term Debt (Cont.)

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financial sources while discounts on debt proceeds received are reported as debt service expenditures.

H. Deferred Outflows/Inflows Of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. There are no deferred outflows.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The Agency has only one type of item which qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues for property taxes. This amount is deferred and recognized as an inflow of resources in the period that the amount becomes available.

I. Net Position

Net position comprises the various net earnings from operations, non-operating revenues, expenses and contributions of capital. Net position is classified in the following three categories:

Net Investment in Capital Assets – consists of all capital assets reduced by the outstanding balances of any bonds or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted – consists of external constraints placed on asset use by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation. There is net position restricted for debt service, school nutrition, and fee supported funds.

Unrestricted – consists of all other assets that are not included in the other categories previously mentioned.

When both restricted and unrestricted resources are available for use, it is the Agency's policy to use restricted resources first, then unrestricted resources as they are needed.

J. Fund Balance

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the Agency is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

- *Nonspendable* – Includes items not immediately converted to cash, such as prepaid items and inventory.
- *Restricted* – Includes items that are restricted by external creditors, grantors or contributors, or restricted by legal constitutional provisions.
- *Committed* – Includes items committed by the Agency Board, by formal board action. Commitments of fund balance must be made prior to the end of the fiscal year.
- *Assigned* – Includes items assigned for specific uses, authorized by the Agency. Assignments of fund balance can be done at any time, including after the fiscal year end date.
- *Unassigned* – This is the residual classification used for those balances not assigned to another category.

There were no nonspendable, committed, assigned or unassigned fund balances at June 30, 2014.

**ASTORIA DEVELOPMENT COMMISSION**  
*(a component unit of the City of Astoria)*  
**CLATSOP COUNTY, OREGON**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**K. Use of Restricted Resources**

When both restricted and unrestricted resources are available for use, it is the Agency's policy to use restricted resources first, then unrestricted resources, as they are needed. When unrestricted resources (committed, assigned, and unassigned) are available for use it is the Agency's policy to use committed resources first, then assigned, and then unassigned as they are needed.

**L. Use of Estimates**

In preparing the Agency's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amount of revenues and expenses during the reporting period. Actual results could differ from those estimates.

M. Internal activity is eliminated in the agency-wide Statement of Activities.

**(2) Budgetary Information**

On or before June 30 of each year, the Agency enacts a resolution approving the budget, appropriating the expenditures, and levying the property taxes. Prior to enacting this resolution, the proposed budget is presented to a budget committee consisting of members of the Agency Board of Directors and a like number of interested citizens. The budget committee presents the budget to the Agency Board of Directors for budget hearings prior to enactment of the resolution. The Agency budgets all funds as required by Oregon Local Budget Law.

The resolution authorizing appropriations for each fund sets the legal level of control by which expenditures cannot legally exceed appropriations. Expenditure categories of personal services, materials and services, capital outlay, debt service transfers, and contingency are the legal level of control for all other funds. The detail budget document, however, is required to contain more specific information for the above mentioned expenditure categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget. A supplemental budget requires hearings before the public, publications in newspapers, and adoption by the Agency's Commission. Management may modify original and supplemental budgets by the use of appropriation transfers between the legal levels of control within a fund. Such transfers require approval by the Agency Council. Management may not amend the budget without seeking the approval of the Commission. Appropriations lapse as of year-end.

Budget amounts shown in the financial statements reflect original and final budget amounts. Expenditures in all funds were within authorized appropriations except in the Astor East Fund #126 – Debt Service by \$232.

**(3) Cash and Investments**

Cash and investments are comingled with the City of Astoria. At June 30, 2014 investments included in cash and cash equivalents consist of the following:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in months)</u>		
		<u>Less than 3</u>	<u>3-18</u>	<u>18-59</u>
State Treasurer's Investment Pool	\$ 2,861,390	\$ 2,861,390	\$ -	\$ -
Total	<u>\$ 2,861,390</u>	<u>\$ 2,861,390</u>	<u>\$ -</u>	<u>\$ -</u>

**Interest rate risk**

In accordance with its investment policy, the Agency manages its exposure to declines in fair values by limiting the weighted average maturity of its investments portfolio to less than six months. The Agency does not have a formal investment policy that limits investments maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**ASTORIA DEVELOPMENT COMMISSION**  
*(a component unit of the City of Astoria)*  
**CLATSOP COUNTY, OREGON**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

(3) Cash and Investments (Cont.)

**Credit risk**

State statutes authorize the Agency to invest in general obligations of the U.S. Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, and the State Treasurer's Oregon Local Government Investment Pool, among others. The Agency has no investment policy that would further limit its investment choices. The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations, but is not regulated by other laws, organizations or regulations. The reported value of the Pool is the same as the fair value of Pool shares. Investments are regulated by the Oregon Short-Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). The State Treasurer's Oregon Local Government Investment Pool is not registered with the SEC as an investment company and is unrated.

**Concentration of credit risk**

The Agency does not currently have an investment policy for concentration of credit risk.

**Custodial credit risk – deposits**

This is the risk that in the event of a bank failure, the Agency's deposits may not be returned. The Federal Depository Insurance Corporation (FDIC) provides insurance for the Agency's deposits with financial institutions up to \$250,000 each for aggregate of all non-interest bearing accounts and the aggregate of all interest bearing accounts at each institution. Deposits in excess of FDIC coverage with institutions participating in the Oregon Public Funds Collateralization Program are considered fully collateralized. As of June 30, 2014, none of the Agency's bank balances were exposed to credit risk.

**Custodial credit risk – investments**

For an investment, this is the risk that, in the event of the failure of the counterparty, the Agency will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Agency did not have investments of this type during fiscal year 2013-14 nor did it have any investments of this type at June 30, 2014. The Agency maintains a cash and cash equivalents pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Cash and cash equivalents."

(5) Notes Receivable

As economic development activities, the Astor East (AEURD) and Astor West (AWURD) Urban Renewal Districts have entered into agreements to loan three entities amounts to upgrade their facilities. AEURD has loans receivable of: 1- \$253,632 from Astor Hotel, Inc. for improvements to the John Jacob Astor Hotel; and 2- \$70,735 from Cervasia Gratis, Inc. DBA Fort George Brewery to rehab the old Lovell Auto building as a brewery. AWURD has a loan receivable of \$321,814 from Union Fish, LLC for improvements to the facility referred to as the "Red Building". The loans are administered for the districts by Enterprise Cascadia.

(6) Long-term Debt

Changes in General Long-term Liabilities: During the year ended June 30, 2014, long-term liability activity was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Loans Payable	\$ 508,216	\$ -	\$ (120,755)	\$ 387,461	\$ 124,860

On June 27, 2012 Astor East Urban Renewal District borrowed \$625,000 from Columbia State Bank at 3.4% interest from June 2012 due December 2016.

**ASTORIA DEVELOPMENT COMMISSION**  
*(a component unit of the City of Astoria)*  
**CLATSOP COUNTY, OREGON**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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(6) Long-term Debt (Cont.)

Future debt requirements are summarized below:

Fiscal Year Ending June 30,	Principal	Interest	Total
2015	\$ 124,860	\$ 11,051	\$ 135,911
2016	129,106	6,734	135,840
2017	133,495	2,270	135,765
Total	<u>\$ 387,461</u>	<u>\$ 20,055</u>	<u>\$ 407,516</u>

(7) Risk Management

The Agency is exposed to various risks of loss and insurance coverage is provided by the City of Astoria, which carries commercial insurance. Settled claims resulting from risks of loss have not exceeded commercial insurance coverage in any of the past three years.

(8) Property Tax Limitations

The State of Oregon imposes a constitutional limit on property taxes for schools and nonschool government operations. School operations include community colleges, local school districts, and education service districts. The limitation provides that property taxes for nonschool operations are limited to \$10.00 for each \$1,000 of property market value. This limitation does not apply to taxes levied for principal and interest on general obligation bonded debt.

The State further reduced property taxes by replacing the previous constitutional limits on tax bases with a rate and value limit in 1997. This reduction is accomplished by rolling property values back to their 1995-96 values less 10% and limiting future tax value growth of each property to no more than 3% per year, subject to certain exceptions. Taxes levied to support bonded debt are exempted from the reductions. The State Constitution sets restrictive voter approval requirements for most tax and many fee increases and new bond issues, and requires the State to minimize the impact to school districts from the impact of the tax cuts.

(9) Prior Period Adjustment

A prior period adjustment was made to correctly report unearned income.

## **REQUIRED SUPPLEMENTARY INFORMATION**

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements.

➤ **Budgetary Comparison Schedules**

- Astor East #126
- Astor West #127



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**ASTORIA DEVELOPMENT COMMISSION**  
*(a component unit of the City of Astoria)*  
**CLATSOP COUNTY, OREGON**  
**ASTOR EAST #126**  
**SCHEDULE OF REVENUE, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2014**

	Budget		Actual	Variance To Final Budget
	Original	Final		
<b>REVENUES:</b>				
Taxes	\$ 331,300	\$ 331,300	\$ 286,056	\$ (45,244)
Interest earnings	3,000	3,000	1,441	(1,559)
Miscellaneous	49,400	49,400	13,466	(35,934)
Delinquent ad valorem taxes	15,000	15,000	16,326	1,326
Total revenues	<u>398,700</u>	<u>398,700</u>	<u>317,289</u>	<u>(81,411)</u>
<b>EXPENDITURES:</b>				
Materials and services	154,510	154,510 (1)	105,118	49,392
Capital outlay	200,000	200,000 (1)	31,917	168,083
Debt service:				
Principal	120,760	120,760	120,755	5
Interest	15,230	15,230	15,467	(237)
Total debt service	<u>135,990</u>	<u>135,990 (1)</u>	<u>136,222</u>	<u>(232)</u>
Contingency	73,500	73,500 (1)	-	73,500
Total expenditures	<u>564,000</u>	<u>564,000</u>	<u>273,257</u>	<u>290,743</u>
Net change in fund balance	(165,300)	(165,300)	44,032	209,332
Prior period adjustment	-	-	353,149	353,149
<b>FUND BALANCE, BEGINNING</b>	<u>219,180</u>	<u>219,180</u>	<u>282,684</u>	<u>63,504</u>
<b>FUND BALANCE, ENDING</b>	<u>\$ 53,880</u>	<u>\$ 53,880</u>	<u>\$ 679,865</u>	<u>\$ 625,985</u>

(1) Appropriation level

**ASTORIA DEVELOPMENT COMMISSION**  
*(a component unit of the City of Astoria)*  
**CLATSOP COUNTY, OREGON**  
**ASTOR WEST #127**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2014**

	Budget		Actual	Variance To Final Budget
	Original	Final		
<b>REVENUES:</b>				
Taxes	\$ 553,830	\$ 553,830	\$ 525,204	\$ (28,626)
Interest earnings	12,600	12,600	2,102	(10,498)
Miscellaneous	3,300	3,300	1,774	(1,526)
Delinquent ad valorem taxes	20,000	20,000	30,324	10,324
<b>Total revenues</b>	<b>589,730</b>	<b>589,730</b>	<b>559,404</b>	<b>(30,326)</b>
<b>EXPENDITURES:</b>				
Materials and services	193,660	193,660 (1)	50,559	143,101
Capital outlay	1,500,000	1,500,000 (1)	263,906	1,236,094
Contingency	238,500	238,500 (1)	-	238,500
<b>Total expenditures</b>	<b>1,932,160</b>	<b>1,932,160</b>	<b>314,465</b>	<b>1,617,695</b>
Net change in fund balance	(1,342,430)	(1,342,430)	244,939	1,587,369
Prior period adjustment	-	-	332,044	332,044
<b>FUND BALANCES, BEGINNING</b>	<b>2,230,000</b>	<b>2,230,000</b>	<b>2,271,333</b>	<b>41,333</b>
<b>FUND BALANCES, ENDING</b>	<b>\$ 887,570</b>	<b>\$ 887,570</b>	<b>\$ 2,848,316</b>	<b>\$ 1,960,746</b>

(1) Appropriation level

**ASTORIA DEVELOPMENT COMMISSION**  
*(a component unit of the City of Astoria)*

**CLATSOP COUNTY, OREGON**  
**Schedule of Property Tax Transactions**  
**Year Ended June 30, 2014**

Tax Year	Taxes Receivable 6/30/2013	Tax Levy	Less Discounts	Tax Collected	Sheriff's Assessment	Adjustment to Rolls	Add Interest	Taxes Receivable 6/30/2014
Current								
2013-14	\$ -	\$ 863,219	\$ 21,765	\$ 803,840	\$ 31	\$ (2,963)	\$ 631	\$ 35,313
Prior:								
2012-13	46,318	-	3	23,092	25	(2,271)	1,597	22,574
2011-12	22,758	-	-	9,350	-	(1,727)	1,641	13,322
2010-11	15,303	-	-	10,762	-	(2,958)	2,885	4,468
2009-10	9,289	-	-	7,117	-	(2,928)	2,413	1,657
2008-09	2,795	-	-	560	-	(1,216)	294	1,313
2007-08	722	-	-	139	-	(238)	226	571
Prior Years	1,147	-	-	171	-	(466)	172	682
<b>Total</b>	<b>\$ 98,332</b>	<b>\$ 863,219</b>	<b>\$ 21,768</b>	<b>\$ 855,031</b>	<b>\$ 56</b>	<b>\$ (14,767)</b>	<b>\$ 9,859</b>	<b>79,900</b>
							Cash w/ County	<u>20,618</u>
								\$ 100,518

RECONCILIATION TO REVENUE:

Cash Collected by County Treasurer	\$ 855,031
Accrued in prior year	(21,106)
Accrued in current year	20,618
Taxes in lieu	<u>3,367</u>
Tax revenue per financial statements	<u>\$ 857,910</u>

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**PAULY, ROGERS, AND CO., P.C.**  
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November 7, 2014

### Independent Auditors' Report Required by Oregon State Regulations

We have audited the basic financial statements of the Astoria Development Commission (a component unit of the City of Astoria) as of and for the year ended June 30, 2014, and have issued our report thereon dated November 7, 2014. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

#### Compliance

As part of obtaining reasonable assurance about whether the basic financial statements are free of material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- **Deposit of public funds with financial institutions (ORS Chapter 295)**
- **Indebtedness limitations, restrictions and repayment.**
- **Budgets legally required (ORS Chapter 294).**
- **Insurance and fidelity bonds in force or required by law.**
- **Authorized investment of surplus funds (ORS Chapter 294).**
- **Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).**

In connection with our testing nothing came to our attention that caused us to believe the City of Astoria Urban Renewal Agency was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except for the following:

1. The advertised notice of a meeting concerning a significant supplemental budget proposal was published less than 5 days before the date of the actual meeting.
2. Expenditures were within authorized appropriations except as noted on page 16.

**OAR 162-10-0230 Internal Control**

In planning and performing our audit, we considered the internal controls over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the internal controls over financial reporting.

We noted matters involving the internal control structure and its operation that we consider to be significant deficiencies under standards established by the American Institute of Certified Public Accountants, which are noted in our management letter dated November 7, 2014.

This report is intended solely for the information and use of the council members and management and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

A handwritten signature in black ink that reads "Roy R. Rogers". The signature is written in a cursive, slightly slanted style.

ROY R. ROGERS, CPA  
PAULY, ROGERS AND CO., P.C.